United Nations S/2017/494

Security Council

Distr.: General
14 June 2017

Original: English

United Kingdom of Great Britain and Northern Ireland: draft resolution

The Security Council,

Recalling its previous resolutions and statements of its President on the situation in Somalia,

Reaffirming its respect for the sovereignty, territorial integrity, political independence, and unity of Somalia,

Strongly condemning recent attacks by the terrorist group Al-Shabaab, expressing serious concern at the ongoing threat posed by Al-Shabaab, and reiterating its determination to support efforts, including through a comprehensive approach, to reduce the threat posed by Al-Shabaab in Somalia, in accordance with applicable international law, including international human rights law, international refugee law and international humanitarian law,

Paying tribute to the bravery and sacrifices made by the African Union Mission in Somalia (AMISOM) and Somali security forces in the fight against Al-Shabaab, *commending* AMISOM and the Somalia security forces for the provision of security which enabled the 2016/7 electoral process to take place across Somalia, and *recognising* that security provided by AMISOM remains critical at this stage,

Commending the role of the United Nations Assistance Mission in Somalia (UNSOM) in supporting peace and reconciliation, conflict resolution, the state formation process, the electoral process, and the promotion and protection of human rights and compliance with international humanitarian law in Somalia,

Expressing its full support for the Special Representative of the Secretary-General and Head of UNSOM, Michael Keating, and the Special Representative of the Chairperson of the African Union Commission for Somalia and the Head of AMISOM, Francisco Caetano José Madeira,

Welcoming the conclusion of the electoral process in Somalia and the election of President Mohamed Abdullahi Mohamed Farmaajo on 8 February for a four year term, the swift appointment of a Government, the increased representation of women in Parliament and Government, the increased participation and representation of the people of Somalia in the electoral process, and the peaceful transfer of power,

Underscoring the need to maintain the momentum towards consolidating Somalia's federal system in this regard, *welcoming* the commitments of the Federal

Please recycle

Government of Somalia to one person, one vote elections in 2021, *underscoring* the importance of formalising the status of the Federal Member States as soon as possible, and *further welcoming* the commitment of the Federal Government of Somalia and Federal Member States to reach an agreement on outstanding constitutional issues in close consultation with the Parliament,

Welcoming the commitment of the Federal Government of Somalia and the Federal Member States to pursue inclusive political dialogue to support the peaceful resolution of disputes that threaten internal peace and security, including the recent efforts of national and regional leaders, in particular those of Puntland and Galmadug, to reach a peaceful settlement in Gaalkacyo,

Underlining that a capable, accountable, acceptable and affordable security sector, with full respect for human rights and the rule of law, is a crucial part of long-term peace in Somalia and noting that progress in improving Somalia's security needs to be accelerated and prioritized,

Welcoming in this regard agreement on the Somalia National Security Architecture endorsed by the National Security Council on 8 May 2017,

Welcoming the Federal Government of Somalia's commitment to conduct a conditions-based, gradual handover of security from AMISOM to the Somali Security Forces, including conducting joint operations with AMISOM in order to become the primary security provider in Somalia,

Welcoming the Federal Government of Somalia and the international community's commitment to a Comprehensive Approach to Security (CAS) in Somalia, and *recognizing* the need for non-military approaches as part of this approach in order to achieve long-term human security for Somalis,

Welcoming the Federal Government of Somalia's active engagement with the Universal Periodic Review process, encouraging full implementation of all accepted recommendations, condemning the continued violations and abuses of human rights and violations of international humanitarian law in Somalia and *underscoring* the need to end impunity, uphold human rights and to hold accountable those responsible for crimes involving violations or abuses of human rights and violations of international humanitarian law,

Recognizing that this is a critical moment for Somalia, *welcoming* the New Partnership for Somalia and the Security Pact adopted by Somalia and international partners on 11 May 2017 at the London Conference on Somalia, *underscoring* the importance of effective implementation and mutual accountability, and *emphasizing* UNSOM's central role to support implementation,

Recalling the Conclusions on Children and Armed Conflict (S/AC.51/2017/2),

Expressing grave concern at the credible and renewed risk of famine in Somalia as a result of the severe drought in the context of ongoing conflict, *welcoming* the Federal Government of Somalia's response to the humanitarian crisis, and *encouraging* further cooperation with international and national humanitarian actors to relieve immediate need and build longer term resilience, including for internally displaced persons,

Welcoming the generous support of donors to the Somali authorities and the Humanitarian Response Plan, *encouraging* further contributions to humanitarian assistance efforts, and *welcoming* United Nations' efforts to coordinate the drought response and support the Somali authorities,

UNSOM

1. *Decides* to extend UNSOM's mandate as set out in paragraph 1 resolution 2158 (2014) until 31 March 2018;

2. *Takes note* of the letter of the Secretary-General dated 5 May (S/2017/404) on the strategic assessment of the United Nations presence in Somalia, and *requests* UNSOM to implement its mandate at both the national and regional level including through strengthening further and maintaining its presence in all Federal Member States subject to United Nations security requirements and as the security situation allows, in order to provide strategic policy advice on the political process, reconciliation, peacebuilding, state building and security sector reform;

3. *Underscores* the importance of UNSOM's support to the political process, including the provision of United Nations good offices functions to support the Federal Government of Somalia's peace and reconciliation process, in particular with regards to the consolidation of the state formation, mediation, prevention and resolution of conflicts, and constitutional review processes, resource and revenue sharing, improved accountability of Somali institutions especially on anti-corruption issues, the development of an effective federal political system, and a federal justice system as well as support for the preparation of an inclusive, credible and transparent one person, one vote elections in 2021,and coordination of international electoral support to Somalia;

4. *Encourages* UNSOM to enhance its interaction with Somali civil society at national and regional levels, including women, youth, business and religious leaders, and to help ensure that the views of civil society are incorporated in the various political processes;

5. *Requests* UNSOM to provide strategic advice in support of a comprehensive approach to security in line with the Security Pact and New Partnership for Somalia in order to support their implementation;

6. *Requests* UNSOM, along with international partners, to support the Federal Government of Somalia to implement Somalia's National Strategy and Action Plan for Preventing and Countering Violent Extremism in order to strengthen Somalia's capacity to prevent and counter terrorism;

7. *Requests* UNSOM to support system-wide implementation of the Human Rights Due Diligence Policy (HRDDP) across all United Nations support to AMISOM and the Somali security sector;

8. *Welcomes* the strong relationship between UNSOM, UNSOS and AMISOM, and underlines the importance of all entities continuing to strengthen the relationship further;

9. *Requests* UNSOM to continue to implement its mandate in an integrated manner, and *welcomes* the Secretary-General's efforts to strengthen strategic integration and decision-making across the UN system within respective mandates, including with consideration of the role of women and youth;

Somalia

10. *Welcomes* the commitment of the Federal Government of Somalia, in accordance with the rule of law, to address immediate issues of formalisation of the status of the Federal Member States, allocation of powers, resource and revenue sharing, the development of a political system, and federal justice model, and *further welcomes* the commitment of the Federal Government of Somalia and the Federal Member States to work closely together, and with the Parliament on these

issues, building on the existing work on the constitutional review, and *encourages* dialogue with civil society and the Somali public, including integration of women and youth in this regard;

11. *Emphasizes* the importance of reconciliation, including inter and intra-clan reconciliation, across the country as the basis of a long-term approach to stability, and urges the Federal Government of Somalia and the Federal Member States to pursue reconciliation talks at local, regional and national levels;

12. *Welcomes* the commitments of the Federal Government of Somalia to one person, one vote elections in 2021, and the outline roadmap including the commitment to develop an electoral law setting out the legislative framework by the end of 2018 and *stresses* the importance of adhering to these commitments;

13. *Reaffirms* the important role of women and youth in the prevention and resolution of conflicts, and in peacebuilding, *stresses* the importance of their participation in all efforts for the maintenance and promotion of peace and security, *notes* that women are not adequately represented in governmental organisations at regional and national levels and *urges* the Federal Government of Somalia and Federal Member States to continue to promote increased representation of women at all decision-making levels in Somali institutions;

14. *Welcomes* the Federal Government of Somalia and the Federal Member States' commitment to security sector reform in particular the historic political agreement Somalia's leaders reached on 16 April 2017 to integrate regional and federal forces into a coherent National Security Architecture capable of gradually taking on lead responsibility for providing security, and the swift establishment of the National Security Council and National Security Office;

15. *Underlines* the importance of swift implementation of the National Security Architecture, in order to develop Somali-led security institutions and forces, both military and civilian, that are capable, affordable, acceptable and accountable with the ability to provide security and protection to the people of Somalia as part of a comprehensive approach to security, and *emphasises* the vital importance of the rule of law and of security forces complying with international humanitarian and human rights law as applicable;

16. *Welcomes* the launch of Somalia's National Strategy and Action Plan for Preventing and Countering Violent Extremism, and *encourages* the development of relevant national legislation to implement this;

17. *Welcomes* commitments by international partners to provide additional and more effective support, including more standardized and more coordinated delivery of mentoring, training, equipment, capacity building, and remuneration of police and military forces consistent with the Security Pact agreed at the London Somalia Conference;

18. *Calls on* international partners to establish the agreed coordination and implementation mechanisms in order to harmonize donor support to the Somali security sector, and *requests* UNSOM to continue to assist the Federal Government of Somalia in coordinating international donor support to Somalia's security sector in compliance with HRDDP;

19. *Encourages* the Federal Government of Somalia to fulfil its commitments to sound, transparent and accountable financial management including revenue mobilisation and anti-corruption measures, as set out in the New Partnership for Somalia, and *requests* UNSOM to continue to provide support and strategic policy advice to achieve this in order to reinforce the legitimacy and stability of Somalia's new governance arrangements, bolster the Government's

ability to deliver services, attract investment, and help advance Somalia along the path towards normalisation with International Financial Institutions and debt relief;

20. *Encourages* the Federal Government of Somalia to implement fully the Action Plan of its Human Rights Roadmap and establish its National Human Rights Commission and to pass legislation, including legislation aimed at protecting human rights and investigating and prosecuting perpetrators of crimes involving violations or abuses of human rights violations of international humanitarian law and conflict-related sexual and gender-based violence;

21. *Underlines* the importance of respect for international humanitarian law and the protection of civilians, especially women and children, by all parties to the conflict in Somalia;

22. *Reiterates* its concern at the high number of refugees and internally displaced persons (IDPs), including persons newly displaced by the drought, *expressing* its serious concern at the ongoing forced evictions of IDPs in Somalia, stresses that any eviction should be consistent with relevant national and international frameworks, calls upon the Federal Government of Somalia and all relevant actors to strive to provide concrete durable solutions for internal displacement, and further calls upon the Federal Government of Somalia and all relevant actors to strive to create the conditions conducive to the voluntary, safe, dignified and sustainable return of refugees and IDPs with the support of the international community;

23. *Expresses* grave concern at the worsening humanitarian crisis and renewed risk of famine in Somalia and its impact on the people of Somalia, *commends* the efforts of the United Nations humanitarian agencies and other humanitarian actors and donors to call the possible famine early and scale up life-saving assistance to vulnerable populations, *condemns* any misuse or obstruction of humanitarian assistance, *reiterates* its demand that all parties allow and facilitate full, safe, rapid and unhindered access for the timely delivery of aid to persons in need across Somalia, including by dismantling illegal checkpoints and removing administrative hurdles, and in line with the humanitarian principles, *underlines* the importance of proper accounting in international humanitarian support, and *encourages* national disaster management agencies in Somalia to scale up capacity with support from the United Nations to take a stronger coordination and leadership role;

24. *Strongly condemns* all violations and abuses committed against children in armed conflict in Somalia, *calling on* the Federal Government of Somalia to implement fully the Convention of the Rights of the Child 1989, and the Action Plans signed in 2012, and *underscores* the need to strengthen the legal and operational framework for the protection of children, including by ratification of or accession to its Optional Protocols;

25. *Requests* the Secretary-General to keep the Security Council regularly informed on the implementation of this resolution, including through oral updates and no fewer than three written reports, with the first written report by 1 September 2017 and every 120 days thereafter;

26. *Decides* to remain actively seized of the matter.